

**Decision Maker:**      **Adult and Community Portfolio Holder**

**Date:**                      **For pre-scrutiny by Adult and Community Policy Development and Scrutiny Committee on 25<sup>th</sup> January 2011**

**Decision Type:**      Non-Urgent                      Executive                      Non-Key

**Title:**                      **COMMISSIONING ARRANGEMENTS FOR PEOPLE WITH LEARNING DISABILITIES: SCHEME A**

**Contact Officer:**      Lorna Blackwood, Assistant Director Commissioning and Partnerships  
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**Chief Officer:**              Terry Rich, Director of Adult and community Services

**Ward:**                      Boroughwide

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**1.    Reason for report**

The report sets out proposals for the provision of living support services at Padua Road as part of the supported living programme for people with learning disabilities and makes recommendations for the award of a support contract for one year from April 2011. A further report on Part 2 of this agenda sets out the full financial implications of the proposal.

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**2.    RECOMMENDATION(S)**

**The Portfolio Holder is asked to agree to the award of a contract for one year from 1<sup>st</sup> April 2011 to Family Mosaic for support to 8 service users at Padua Road.**

### Corporate Policy

1. Policy Status: Existing policy.
  2. BBB Priority: Supporting Independence.
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### Financial

1. Cost of proposal: Estimated cost See report on Part 2 of this agenda
  2. Ongoing costs: Recurring cost. There will be a recurring cost in future years. However the current proposal is for one year only.
  3. Budget head/performance centre: ACS Commissioning and Partnerships, Learning disability services
  4. Total current budget for this head: £20,174,000
  5. Source of funding: LBB Adult and Community Services
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### Staff

1. Number of staff (current and additional): n/a
  2. If from existing staff resources, number of staff hours: n/a
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### Legal

1. Legal Requirement: No statutory requirement or Government guidance.
  2. Call-in: Call-in is not applicable.
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### Customer Impact

1. Estimated number of users/beneficiaries (current and projected): 8
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### Ward Councillor Views

1. Have Ward Councillors been asked for comments? N/A.
2. Summary of Ward Councillors comments:

### 3. COMMENTARY

- 3.1 Padua Road in Penge is a new build development comprising of 8 two bedroom flats. The two ground floor flats are fully wheelchair accessible and are adapted to the needs of clients with complex needs. The property is owned and managed by Affinity Sutton and the Council has the right to nominate tenants with learning disabilities to the scheme.
- 3.2 Padua Road will operate as a service for young adults with learning disabilities entering Adult Services through Transition from Children and Young People services. The primary referral route for those entering the scheme is young people leaving residential educational establishments moving back into the Borough. The scheme is designed to support them to develop independent living skills whilst at Padua Road that will enable them to move in the future to other accommodation with a significantly reduced level of support. As service users develop these skills the level of support they receive at Padua Road will reduce accordingly. This will require a different service model to be developed with the support provider which will allow for a flexible approach to the level of service for each client.
- 3.3 At the same time the personalisation agenda calls for services that are developed in line with clients receiving personal budgets. This requires a new approach to the procurement and commissioning process as traditional fixed price contracts are less appropriate within this context for supported living schemes. Future contracts need to allow for clients in supported living schemes to use at least part of their personal budgets more flexibly and to have more choice in who provides their support.
- 3.4 Padua Road opened in September 2010 and support for the first cohort of service users has been purchased on a spot contract basis for a trial period whilst the service users settle in. This has enabled care managers and commissioners to test out the proposed model of support. Their future personal budgets will be finalised once the results of the current consultation on personal budgets and contributions policy is known. Some reviews of existing support plans have already been carried out resulting in reductions of support needed immediately. There have also been some reductions in support needed due to implementation of assistive technology.
- 3.5 During the coming year it is proposed that the early indications of the success of the re-ablement model in increasing client independence and reducing support hour requirements be tested further before a support provider is appointed longer term.
- 3.6 Negotiations have been undertaken with Family Mosaic under the auspices of the joint Supporting People framework which the Council operates in conjunction with Lewisham and Southwark. Family Mosaic has demonstrated its technical ability and undergone rigorous benchmarking of costs through the selection process for the Framework and has tendered on several occasions for contracts within the PCT learning disability programme. In independent tendering Family Mosaic have scored highly on both cost and quality tests. They are also providing a similar service in a learning disability scheme in Southwark.
- 3.7 It is therefore proposed that Family Mosaic be appointed to provide support to the service users at Padua Road for a period of one year from 1<sup>st</sup> April 2011 during which time the Council will work with them to develop the core with flexible support model required for Padua Road. Family Mosaic will be required to work towards a 10% efficiency target and to identify cost effective ways of delivering support which lessens the reliance on the Council's funding (e.g. informal support, involvement of carers, volunteers).

#### 4. POLICY IMPLICATIONS

- 4.1 The proposals support the Council's priority to support independence for people with learning disabilities.

#### 5. FINANCIAL IMPLICATIONS

- 5.1 The financial implications are set out in the report on Part 2 of this agenda.

#### 6. LEGAL IMPLICATIONS

- 6.1 The Adult and Community Portfolio Holder agreed to the arrangements for the joint Supporting People Framework in April 2010. The Council's Head of Corporate Procurement has been consulted and agreed that this procurement route was acceptable and would not contravene EU Procurement regulations.
- 6.2 The Council's Head of Corporate Procurement has been consulted and agreed that this procurement route was acceptable and would not contravene EU Procurement regulations.
- 6.3 The London Boroughs of Lewisham and Southwark have been defined as the Principal Contracting Authorities (PCAs) for the joint Framework agreement. The framework agreement includes an access agreement to enable the other participating authorities to access the arrangements. The London Boroughs Lambeth and Bromley are accessing the framework as Secondary Contracting Authorities (SCAs).
- 6.4 The authorities have developed a common Supporting People contract to reduce bureaucracy and to provide greater clarity for providers. This contract will be used for all support services called off from the framework agreement. Use of this document will reduce the time and resources required to complete contract award negotiations.
- 6.5 Each approved provider has entered into a framework agreement with each PCA, as well as an access agreement with each SCA. This formalises the legal arrangements between the selected providers and the individual authorities, so that services can be called off from the framework agreement.

<b>Non-Applicable Sections:</b>	Personnel implications
Background Documents: (Access via Contact Officer)	[Title of document and date]